



AND REGIONAL TERRITORIAL COHESION IN ITALY **ASSESSMENT OF NATIONAL TERRITORIAL IMPACT** 

**TERRITORIAL IMPACT ASSESSMENT OF NATIONAL AND REGIONAL TERRITORIAL COHESION IN ITALY** 

PLACE EVIDENCE AND POLICY ORIENTATIONS TOWARDS EUROPEAN GREEN DEAL

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edited by Maria Prezioso

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ACT	Agenzia per la Coesione Territoriale – Agency for Territorial Cohesion
AdP	Accordo di Partenariato – Partnership Agreement
BAT	Best Available Techniques
CAP	Common Agricultural Policy
CBC	Cross Border Cooperation
CE	Commissione Europea – European Commission
CF	Cohesion Fund
CINSEDO	Centro interregionale di studi e documentazione – Interregional Centre for Studies and Documenta- tion
CIPE	Comitato Interministeriale per la Programmazione Economica – Interministerial Committee for
	Economic Planning
CLLD	Community-Led Local Development
CoR	European Committee of the Regions
CPR	Common Provisions Regulation
DEF	Documento di Economia e Finanza – Document of Economy and Finance
DG	Direzione Generale – Directorate General
EAFRD	European Agricultural Fund for Rural Development
EC	European Commission
EGTC	European Group of Territorial Cooperation
EMFF	European Maritime and Fisheries Fund
ENI	European Neighbourhood Instrument
EP	European Parliament
ERDF	European Regional Development Fund
ERTMS	European Rail Traffic Management System
ERVET	Emilia Romagna Valorizzazione Economica del Territorio
ESF	European Social Fund
ESIF	European Structural and Investment Funds
ESPON	European Territorial Observatory Network
ETC	European Territorial Cooperation
EU	European Union
FSC	Fondo di Sviluppo e Coesione – National Development and Cohesion Fund
FUA	Functional Urban Area
GDP	Gross Domestic Product
GIS	Geographic Information System
I&N	Infrastructure and Networks
ICT	Information and Communication Technology
IG	Inclusive Growth
IP	Inner Periphery
ITI	Integrated Territorial Investments

YEI	Youth Employment Initiative
LAP	Local Action Plan
MATTM	
	Ministero dell'Ambiente e della Tutela del Territorio e del Mare – Ministry of Environment and Territory and Sea Protection
MEF	
	Ministero dell'Economia e della Finanza – Ministry of Economy and Finance
MFF	Multiannual Financial Framework
MEGA	Metropolitan European Growth Area
MIBACT	Ministero per i Beni e le Attività Culturali e il Turismo – Ministry of Cultural Heritage and Touri-
MILDC	SM Martin III Divil Carla Martin Gillin I Carladia
MILPS	Ministero del Lavoro e delle Politiche Sociali – Ministry of Labour and Social Policies
MISE	Ministero dello Sviluppo Economico – Ministry of Economic Development
MIUR	Ministero dell'Istruzione, dell'Università e della Ricerca – Ministry of Education, University and Re-
	search
MS(s)	Member State(s)
NEET	Neither in Employment nor in Education or Training
NOP	National Operational Programme
NOP-E&C	National Operational Programme Enteprises and Competitiveness
NOP-EDU	National Operational Programme on Education
NOP-IN	National Operational Programme for Social Inclusion
NOP-I&N	National Operational Programme Infrastructure and Networks
NOP-Metro	National Operational Programme on Metropolitan Cities
NOP-Culture	National Operational Programme on Culture and Development
NOP-R&I	National Operational Programme Research and Innovation
NOP-SME	National Operational Programme Small and Medium Enterprises Initiative
NOP-SAEP	National Operational Programme Systems for Active Employment Policies
NOP-YEI	National Operational Programme Youth Employment Initiative
NUTS	Nomenclature des Unités Territoriales Statistiques – Nomenclature of Territorial Units for Statistics
OPs	Operational Programmes
PGTL	Piano Generale dei Trasporti e della Logistica – General Transport and Logistics Plan
PI	Principal Investigator
PNR	Programma Nazionale di Riforma – National Reform Program
PRIN	Progetto di ricerca di Rilevante Interesse Nazionale – Research Project of National Interest
PTR	Piano Territoriale Regionale – Territorial Regional Plan
R&D	Research and Development
R&F	Resources and Funds
RC	Reddito di Cittadinanza – Citizenship Income
ReI	Reddito di Inclusione – Inclusion Income
RDP	Rural Development Programme
RIS3	Research and Innovation Strategy for Smart Specialisation
ROP	Regional Operational Programme
S3	Smart Specialisation Strategy
SAM	
SESAR	Social Accounting Matrix Single European Sky Air Traffic Management System
SEZ	Special Economic Zone
SG	Smart Growth
SIA	Sostegno per l'Inclusione Attiva – Support for Active Inclusion
SDGs	
SME	Sustainable Development Goals
	Small Medium Enterprise
SNAI-NSIA	Strategia Nazionale per le Aree Interne – National Strategies for Inner Areas
SNSS	Strategia Nazionale per lo Sviluppo Sostenibile – National Strategy for Sustainable Development
SPAO-SAEP	Sistemi di Politiche Attive per l'Occupazione – Systems of Active Employment Policies
STeMA	Sustainable Territorial economic/environmental Management Approach
STFT	Systemic Territorial Functional Typologies
SuG	Sustainable Growth
SVIMEZ	Associazione per lo Sviluppo dell'industria nel Mezzogiorno – Association for the Development of
TO	Industry in Southern Italy
TC	Territorial Cohesion
TEN-T	Trans-European Networks – Transport
TIA	Territorial Impact Assessment
TOs	Thematic Objectives
U	PRIN Unit
UNEP	United Nations Environment Programme

# Chapter 4 SOCIAL INCLUSION AND TERRITORIAL DYNAMICS

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## 4.1. INTRODUCTION

Fighting against social exclusion<sup>24</sup> is one of the priorities for European policies<sup>25</sup>. This counts in an absolute sense, with special consideration for the exclusion derived from poverty – with interventions of a marked economical nature – and on an extended sense, having as a reference varied policies such as education, culture, creation of entertainment and sport structures, helpful for the fight against the social discomfort that is projected at territorial level<sup>26</sup>.

It is, the ladder, an aspect that is underlined by many authors in literature, which is needed to be reiterated in this moment: acting towards the inclusion policies means acting not just towards social aspects, concerning varied ages of the population<sup>27</sup>, but it also means to act in favor of the issue of educational programs, of the

\* Although result of a team effort, the 1st paragraph is by Franco Salvatori, 2nd and 3rd by Simone Bozzato and 4th e 5th by Alessandro Ricci.

<sup>24</sup> European Commission defines Social exclusion «as a process whereby certain individuals are pushed to the edge of society and prevented from participating fully by virtue of their poverty, or lack of basic competencies and lifelong learning opportunities, or as a result of discrimination. This distances them from job, income and education opportunities as well as social and community networks and activities. They have little access to power and decision-making bodies and thus often feeling powerless and unable to take control over the decisions that affect their day to day lives» (European Commission, 2004, p. 10).

<sup>25</sup> "Promoting social inclusion, combating poverty and any discrimination" has been one of the 11 thematic objectives of the Cohesion Policy of the European Commission 2014-2020 (see https://ec.europa.eu/ regional\_policy/en/policy/how/priorities). See for details about the European Commission policies, 2015.

<sup>26</sup> This concerns big cities' internal areas as well as the peripheral areas, where the problem of exclusion emerges often dramatically (See Legeby, Berghauser Pont, Marcus, 2015; Prezioso, 2018).

<sup>27</sup> It is to be considered as a primary aspect the social exclusion of elderly population. This is a problem that doesn't only concern urban areas but it spreads to internal ones and it gets more and more urgent to act for social inclusion for this part of the population: «social inclusion of the elderly population may be fostered with regard to the modification of the individual resources (types of capital) and the transformation of societal framework conditions» (Biniok, Menke, Selke, 2016, p. 97).

access to sports (Kelly, 2010; Frisby, Ponic, 2013), of children protection, of the reduction of poverty on many standard scales.

The fight against social exclusion passes through many policies, which take into account multiple factors that contribute to this part of social discomfort (Oxoby, 2009; Cheung, 2013). The European Foundation for the Improvement of Living and Working Conditions fifteen years ago, already, had perfectly found the basic concept problematic: «the key risk factors for poverty and social exclusion are many and varied. They include discrimination, poor quality public services, unemployment (especially long-term), low income, low quality employment, poor health, low qualifications, disability, old age, migration, family break-up, drug addiction and alcohol abuse, as well as living in disadvantaged areas. These social risk factors often interact and accumulate over time» (European Foundation for the Improvement of Living and Working Conditions, 2003, p. 5).

Particularly, among policies available for adoption, some of them have been selected as useful in this place, in order to enumerate the different types of intervention: from the Reinvolvement of ageing people to the Support leisure, from the Social inclusion to the Reduction of poverty, from the Policies for improvement and efficiency of bureaucracy to Cultural integration, to the two macro-dimensions about the Employment and Public Health.

As regards the Employment, it is related to interventions which are projected to Homogenization of the costs of the work, then by the Creation of enterprises, Support of worker mobility and Support to equal opportunities. Public Health, instead, is about the funding of social programs, security and support to welfare.

Social inclusion is a concept that encloses a multitude of adoptable options, each one with references to socio-economic issues that do not ever come out of their territorial dimension<sup>28</sup>. This methodological area must include the thoughts that follow, which start from political choices, nevertheless analyzing the consequences in terms of effective politics in the same territory.

It will be possible to identify – even if only theoretically and without a reference to the effectiveness of the same policies – what paths might be better to choose in order to follow the route requested of a progressive reduction of social exclusion. It concerns an essential step, helpful not only in order to understand the importance of what to do in this direction, but also to address European policies, therefore national ones, keeping in mind the dual reference scale.

In this regard, it is useful to underline two more elements. On one side the scaling of interventions that, even if decided in advance at continental level has to be translated to National politics and received regionally and locally. Instead, on the other side, it is necessary to underline that this type of analysis shows an element of inescapable criticality that falls onto the political decision makers. Although it is very realistic and based on tangible facts, experimented in other cases welcomed and used for many years in diversified contexts and with a reduced degree of error, the theoretical approach to the undertaken issues, based on a reference model, takes into account the policy choices to adopt, but cannot consider the single territorial specificities of reference. This is the task entrusted to whom has to translate locally the policies imagined

<sup>28</sup> See Prezioso, 2013.

following this model that as such, represents an ideal of reference. It is useless to underline how some policies could differ based on the area's culture of reference, of its territorial particularity, of the human and cultural background that characterizes it and so on. Moreover, it would be almost impossible to imagine the effects of some policies in a general way if they wanted to keep in mind the territorial situation: if not impossible, at least very hard in the scope of a research project and the limited time capacity.

In Italy, for example, Thematic Objective number  $9^{29}$ , already established by the European Commission for the social inclusion in the 2020 Strategy, has been received in the main political measure *Sostegno per l'Inclusione Attiva* (SIA – Support for Active Inclusion)<sup>30</sup>, translated in the *Reddito di Inclusione* (ReI – Inclusion Income), introduced in 2018 as «single measure at a national level to contrast poverty and social exclusion»<sup>31</sup>. Since 2019 the measure has been enforced with the Reddito di Cittadinanza (RC – Citizenship Income) which enlarged the public arena to which the measure has been thought<sup>32</sup>.

The main Italian policy document on the Social inclusion in Italy is the National Operational Programme for Social Inclusion (NOP-IN), that summarizes the main areas of intervention on which working to promote the social inclusion. Among them, "Struggle against poverty" (Axis 1 and 2 Support for people in poverty and extreme marginality), "Integration of migrants" and "Social intervention and not-discrimination" (both under Axis 3 Systems and models of social intervention), Enforcement of the institutional capacity (Axis 4 Administrative Capacity)<sup>33</sup>, with an amount of 1142 activated projects for a availability budget of 1,218,342,885.00 Euro. For the first two axis, dedicated to the measures above mentioned, NOP-IN destined an amount of 257,011,752.00 Euro and 723,761,394.00 Euro. For the Axis 3 the amount is 175,312,404,00 Euro; for the administrative capacity (Axis 4), 9,933,976,00 Euro. Additional 52,323,359,00 Euro are devoted to the technical assistance (Axis 5).

### 4.2. Policies based on Age

By adopting a thematic breakdown of the inclusive growth in three-topics (Age, Employment, Public Health), in the following a profile has been outlined about those that may be the political choices able to impress some trajectories of interest for the territories and, more specifically, for the topic of social inclusion.

Starting from the *Risk of Poverty* indicator, it is possible to notice from the ex ante data, that some regions have a better condition than others and that the differences between North and South are very relevant. Using the model of reference, Valle d'Aosta,

<sup>29</sup> "Promoting social inclusion, combating poverty and any discrimination", see https://ec.europa.eu/regional\_policy/en/policy/how/priorities.

<sup>32</sup> See for details: https://www.redditodicittadinanza.gov.it/.

<sup>33</sup> See for other info the official site: http://poninclusione.lavoro.gov.it/.

<sup>&</sup>lt;sup>30</sup> For more details, see the official site: https://www.lavoro.gov.it/temi-e-priorita/poverta-ed-esclusione-sociale/focus-on/Sostegno-per-inclusione-attiva-SIA/Pagine/default.aspx.

<sup>&</sup>lt;sup>31</sup> ReI is considered as a measure with 'universal vocation', for all the families which have economic difficulties (with a family income not superior at 6,000 Euro), and giving the priority to the families with disabled people and underage sons. See for details the measure available https://www.lavoro.gov.it/temi-e-priorita/poverta-ed-esclusione-sociale/focus-on/Reddito-di-Inclusione-ReI/Pagine/default.aspx.

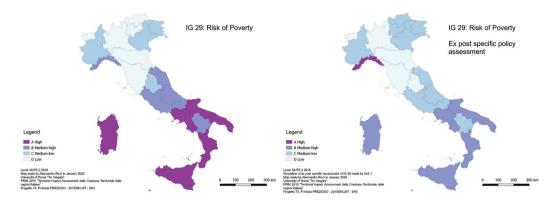


Fig. 4.1 - Risk of poverty - ex ante situation and ex post assessment.

Source: author's elaboration

Lombardia, The Autonomous Provinces of Bolzano and Trento, Emilia-Romagna and Toscana present the best starting point (A). Piemonte, Liguria, Veneto, Friuli-Venezia Giulia and Umbria a situation corresponding to B. Marche, Lazio, Abruzzo, Molise, Basilicata are in the third position (C), while Campania, Puglia, Sicilia, Sardegna are in the last category (D).

Selecting a relative policy for Reinvolvement of ageing people, immediate effects within the following three indicators is obtained: *Unequal distribution of regional income* (DisRed), *Population with three year degree* (PTE), and on *Rate of foreign entre-preneurs* (TxlmSt). The most relevant effects concern the growing Employment levels, having a consequence in terms of equalisation and women employment. In the figure 4.1 the results of the joint policy choices will be visible on the single regions from this specific point of view.

If the adopted measure would be added to the attempt of reducing poverty with ad hoc policies, it would show a relative growth in other indexes of enormous interest also for social inclusion: the level of equalisation would reach high levels, followed by a decrease of poverty and would simultaneously increase the level of female employment, whereas the other indicators considered by the system would be distant. If the policies for Social inclusion would be added, the viewed picture would remain rather coherent, with an increasing of the indicators' coefficients considered. This would therefore get to an increase of equalisation, women employment, whereas, the levels related to the increase of cultural relation and the permanence on market of employment would be high.

From a territorial point of view, the *Risk of Poverty* would significantly change using specific policies such as: Supply of education; Human capital internationalization; Reinvolvement of ageing people; Support leisure; Social inclusion; Child protection; Poverty reduction; Policies dissemination for transparency and efficiency of bureaucracy and Cultural integration: comparing ex ante and ex post data, in Liguria and Umbria there would be a passage between B and A, in Marche, Lazio, Molise and Basilicata from C to B, in Campania, Puglia and Sardegna from D to C.

A policy showed to increase the level of children education and protection would be leisure support: it would elevate the indicator considered, representing a higher level compared to all the others, considering the adopted policies together. If the aforementioned policy was instead adopted in a unique way, the indicator just mentioned would only come second to the increase of Cultural relations, that would result first in case of favorable policy sustaining the leisure activities. This is therefore widely proved in literature as well (see Bailey, 2005): to use sport as a leverage would mean to decrease social exclusion, the access to criminal networks and behavior with positive effects on personal health and, more extensively, public. This counts for all age ranges but a real sustainable policy, with positive and long period effects, should promote the access to mentioned activities in the young: «many of the benefits of sport, for example, health, social regeneration, lifelong learning and reductions in criminal behavior, cannot be realized if appropriate skills and a positive attitude to sport are not developed at a young age. It is also widely believed that young people are liable to engage in antisocial activities in their leisure time» (Yi-De Liu, 2009, p. 328).

If policies were instead about Social inclusion, it would have a net increase on the level of children's education and protection and level of equalisation, that would result the two indicators more included in this measure. It is interesting to notice that if the mentioned policy complemented a stronger effort relative to the reduction of poverty, it would maintain first place on the effect of children protection, but it would have a leap in the level about the reduction of poverty: only third place for the level of equalization, while the other indicators would be less relevant.

The policies of transparency and of bureaucratic efficiency, on their own, would have positive effects on the level of transparency and efficiency in bureaucracy and on the increase of public health and social wealth. In that regard and focusing the attention on the indicators for Public health, a crossover with the Welfare support policies would stay in first place on the level of transparency and efficiency in bureaucracy and on the level of education and protection of children, whereas, the level of public health would remain detached, at higher levels. If policies of Safety would be adopted, other than the already mentioned, this would additionally increase the performance, while producing a slight variation if a policy of Social program financing would be added. In this case, the crossed choices, would get to the following level: an increase of the level of children education and protection; an increase of the level of transparency and bureaucratic efficiency and an increase of public health and social well-being.

The increasing of cultural relation would be obtained first of all with policies exclusively destined to Cultural integration. This is a less evident measure in the short distance but that would have uncountable effects, even in a realistic model as the one considered. The indicators' level would be further enhanced if measures of leisure support would be offered next to the cultural policies, that would be measured in terms of cultural relations.

From the operated simulations can be deducted a clear picture of the possibilities derived from the choices directed mainly to the two more 'sensitive' age groups, where culture is very relevant as well. If it would be added, to the already considered measures, that of the Reivolvement of ageing people, the effect on cultural relation would increase to 15.69. The full coherence of these measures is, in reality, hardly feasible, keeping in mind the truth of the matter that shows a reticence of politics to adopt cultural policies, and as well the support for sports and entertainment activities, of such magnitude, most of all for the Italian case. It would be desirable because of its essential part on a sane and sustainable plan of social exclusion reduction.

### 4.3. Employment policies

Between the most urgent issues for the fight against social exclusion there is the one destined to increase employment, against the unemployment that on a national and international scale has emerged as a priority problem, especially after the economic crisis of 2007-2008. As underlined by Hilary Silver, «long-term unemployment – especially of younger and older less skilled workers – skyrocketed. Even as long-standing welfare states increasingly emphasized work in return for income support, their securely employed workers resisted changes in their hard-won privileges. These troubling trends have led to widespread concern about the exclusion of vulnerable groups from the labor market» (Silver, 2015, p. 1).

Operating in terms of a Homogenisation of enterprise costs, a directed effect on levels of equalisation would be noticed as well as on female employment and on bureaucracy functioning. In order to be able to act on social well-being, in this condition, policies about the efficiency of bureaucracy should be proposed. The other two indicators considered would increase such a situation in a proportional way. Connected to the Support to Enterprise creation, an increase of level of transparency and efficiency of bureaucracy systems would be possible, but also of the level of equalisation and decrease poverty too.

The only indicator of employment support would reflect positive direct reactions on its two just evaluated indicators. Acting simultaneously on the two considered policies (employment and labor costs), adding a policy on worker mobility, would show the effect of an additional decrease in poverty, that would become the biggest value between the mentioned. Bureaucracy would be the second, with a value, whereas female employment would increase too.

If all the four policies would be adopted, including the one concerning equal opportunities, this would keep more or less the same proportion of values: increase of bureaucracy level of transparency and efficiency, decrease poverty levels and increase support to female employment.

The regions would change in the following ways, considering the typology of the Social Inclusion Capacity and applying the following policy choices: Reinvolvement of ageing people; Support leisure; Social inclusion; Child protection; Poverty reduction; Policies dissemination for transparency and efficiency of bureaucracy; Cultural integration; Homogenisation of enterprise costs; Support enterprise creation; Support worker mobility; Support equal opportunities. Piedmont, Friuli Venezia-Giulia, Veneto, Marche, Latium, Molise, Basilicata would pass from C to B; Valle d'Aosta, Liguria, Lombardia and Tuscany from B to A; Sardinia would change from D to C. The other regions would remain at the same levels.

From what highlighted in the selection of possible policy choices to adopt, to reach a considerable decrease of poverty level: strategic decision, keeping on account multiple factors, must be adopted. Where not only occupational measures and labor

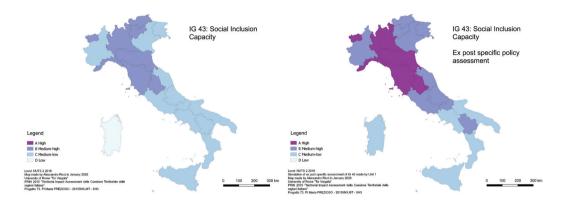


Fig. 4.2 - Social inclusion capacity - ex ante situation and ex post assessment.

Source: Author's elaboration

support intervene, but also the relative dynamics to a simplification of bureaucracy, that must move side to side with other components.

A policy that is only sustainable in its dimension of facilitation of employment, per se, is not conceivable. To these incentive measures it must always be complemented by political choices used to improve the variables of the system. It is not by chance that other authors in the past have already underlined how much there is no immediate and necessary correlation between the creation of new workplaces at local scale and the fight against unemployment in the long period, even if a lot more should be said on this topic. It is worth only mentioning it to introduce an element of critical analysis and debate to discuss in other fora: «whilst intuitively it may seem obvious that generating new jobs is the key to tackling long-term unemployment, in reality, there is no clear relationship between local job creation and falling long-term unemployment» (Joseph Rowntree Foundation, 1998, p. 2).

## 4.4. PUBLIC HEALTH

Financing a social program would directly increase the indicators related to the level of children education and protection, the transparency and efficiency of bureaucracy and, contemporaneously, it would decrease the level of poverty. For a higher increase of Public Health, to the first considered policy a decision about Safety should be added: in this condition, the first indicator would get an increase, whereas the other two would increase in a proportional measure.

If the effort of the policy/decision maker would be maximized including public choices in support to the welfare, a further increase in the level of the two indicators guiding this 'ranking' would be shown: for what concerns the level of children protection and the efficiency of bureaucracy. The third indicator, considering all three adopted policies, would be the increase of public healthcare, that would get increased, followed by the decrease of poverty level.

From a territorial perspective, there would be some changes in a few regions from what concerns the *Trust in the governance*, adopting the policy choices such as Sup-

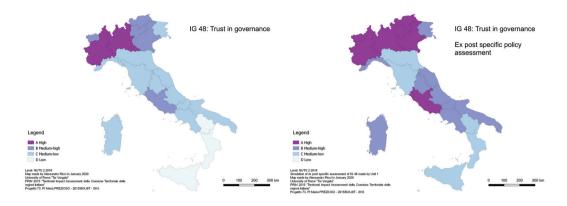


Fig. 4.3 - Trust in governance - ex ante situation and ex post assessment.

Source: Author's elaboration

port leisure; Social inclusion; Child protection; Poverty reduction; Support enterprise creation; Support worker mobility; Support equal opportunities; Social Programme Financing; Safety and Support Welfare: in Valle d'Aosta, Autonomous Province of Trento and Bolzano, Veneto, Latium, the would be a change from B to A. In Liguria, Friulia Venezia-Giulia, Umbria, Marche, Abruzzo, Molise, Campania, Apulia and Sardinia from C to B. In Basilicata and Sicily from D to C, while the remaining regions would have the same values as before the adopted policy choices (Figure 4.3).

Even with this specific case, the introduction of measures exclusively destined to welfare would have a very limited effect if the other two indicators that compose the policy area of Public health would not be considered. The maximization of effects would appear only through the last case and in the confluence of some of the base conditions that should be also considered.

### 4.5. Conclusions

Trying to integrate many policies, by drawing from all the three policy area, could reach to interesting results, helpful for one last perspective on offering a clear picture, even to policy/decision makers, to adopt policies that could increase the level of social inclusion. In the case of a combined operational procedure that would integrate social inclusion choices, poverty reduction, the support on enterprise creation and welfare, it would come to such condition: the level of children education and protection would increase, as first and most important effect it would assist to a decrease of poverty level. And third this would take to an increase of the equalisation level.

Therefore, in this specific considered case voted in favor of inclusion as a foundational topic of a society focused on the socio-economic question, it would be just such a result able to satisfy the needs of a rather large population, showing its majors effects on the level of children inclusion and the equalisation that, as seen, is prevalently and likely about the eldest age groups. At the same time, such a policy would reflect on the ability of decreasing the level of poverty in more general terms, acting on an indicator of direct social-economical interest of population. Considering the age subdivision, instead, policies focused on cultural, educational and extra curricular and sport activities measures, underlined by many as crucial element for social inclusion on a large scale, should be considered as more inclusive policies for young people. In this sense, adopting contemporaneously social measures in this direction, and particularly considering the support to leisure along with cultural promotion, support to welfare and children protection, would obtain a direct advantage on young people. The level of children education and protection would get an increase, staying to even levels to three times the next indicators of the 'ranking': specifically, the would be a decrease of poverty level whereas there would be an increase of public health.

Vice versa, to help the advanced age group, and particularly to incentivize effects of equalisation, trying to consider the indicators about the reinvolvement of ageing people, the reduction of poverty, the policies for the betterment of bureaucracy, the cultural integration, the homogenization of enterprise costs and the support to equal opportunities and welfare should be tried. In such a condition, that keeps together all these variables, the result would be an increase on the equalisation level, followed by the decrease of poverty and to a higher efficiency in the bureaucratic apparatus.

A balance between these components, having to attest on a fair division of choices, would be the best condition for whom policy maker is called to decide. The subject has got to keep in mind the urgent policy needs of the considered territory, of its prerogatives and the development objectives imagined and prefigured. In this sense, the politician capable of having these indicators interacting in a mix of norms and choices that give the prospective not only on a short period but moreover on a long one, would turn out to be enlightened.

In order to arrive to efficient social inclusion policies, of positive and efficient decrease of the level of poverty and, consequently and in a general way, the level of social exclusion, thus incentivizing a progressive path of inclusion, it has often been stressed that the necessity of drawing up some arrangements without which decision makers' policies and choices would result less 'profound'. Foremost, the active involvement of the local population, to whom those measures are directly destined, is necessary. Secondly, an often stressed about the necessity to adopt an integrated approach that considers the multiple factors of a system, as underlined by other authors: «With the multiple needs of socially excluded groups, there was a need to move to a more all-embracing, multi-centred and integrated approach. This is where the term 'governance' is relevant. Local partnerships with civil society are just one element of a new broader governance» (European Foundation for the Improvement of Living and Working Conditions, 2003, p. 21).

The *governance*, in other words, even if based on a top-down dynamic, must fully consider the recipient group of measures, its specific needs, the social-territorial conditions and thinking in a long period perspective.

In this regard, specific policies of household support (social affordable housing) are not mentioned, even if regarded by SIA. To that end, the importance of prevention in the contrast of social exclusion has been already highlighted: «as regards the households not marked by great difficulties and dysfunctional families, take charge means act in a perspective of prevention, avoiding that contingent situations are perpetuated leading to complex problematics» (Tagliatesta, 2016, p. 41). A social measure of intervention on birth rate promotion, as well as welfare, explicitly addressed

to the foundational core of every society, would be a priority, an important measure able to incentivize, in a stressed measure, the daily practices of family social inclusion, on many level and all-encompassing.

According to what has been considered so far, in a possible group of social and economic practices on a multilayering public intervention, it would result very central and forward-looking, better specifying the subgroup of welfare support policies, even if in the difficulty of establishing univocal and all-encompassing indicators (Giambona, Vassallo, 2014), addressing a specific chapter to households and birth rate promotion, essential and indispensable prerogative of every policy of true, profound and efficient economic development of a society and of a more shared socialterritorial inclusion.

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